

Assessing payment adequacy and updating payments: Ambulatory surgical center services

Dan Zabinski December 5, 2019

Measures of payment adequacy

Beneficiaries' access to care

- Capacity and supply of ASCs
- Volume of services

Quality of care

Measures from the ASCQR Program

ASCs' access to capital

 Change in number of ASCs

Medicare payments, ASCs' costs

- Payments
- No cost data: No margins or costdependent measures



Important facts about ambulatory surgical centers (ASCs)

Medicare FFS payments: \$4.9 billion

Beneficiaries:
3.5 million
served

Number of ASCs:

~ 5,700

Current law update:

2.6% in 2020



Comparing ASCs with hospital outpatient department (HOPDs)

ASC benefits

- Lower payment rates and cost sharing vs. HOPDs
- Efficiencies for patients and physicians

Concern

- Most ASCs have some physician ownership
- Incentive to provide more surgical procedures

Issue

 Low concentration in rural areas and some states (VT, WV, AL, DC, KY)



Measures of access are strong

	Avg annual change, 2013-2017	Change, 2017-2018
FFS beneficiaries served	0.8%	0.9%
Volume per FFS beneficiary	1.5%	2.2%
Number of ASCs	1.5%	2.6%

Source: MedPAC analysis of Medicare claims and Provider of Services file from CMS, 2013-2018.

Data preliminary and subject to change.



ASC quality of care (ASCQR)

ASCQR measures

- Some improvement in ASCQR measures 2013 to 2017
- CMS has dropped several measures

Room for improvement

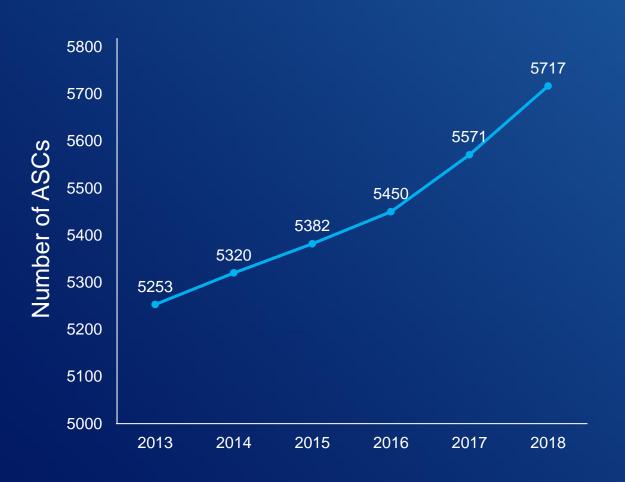
- Share of staff receiving flu vaccine, 78%
- Appropriate followup interval after colonoscopy, 83%

Strengthen ASCQR

- Increase use of claims-based outcome measures
- End delay of CAHPS-based patient experience measures
- Add measures so that ASCQR syncs with hospital OQR



Access to capital is good



- Positive growth in number of ASCs (2.6% in 2018)
- Hospital systems and other health care companies that own ASCs have acquired more
- Medicare accounts for small share of total ASC revenue (~20%); factors other than Medicare payments influence access to capital



Strong growth in Medicare revenue



Medicare payments increased:

- 2013-2017: 4.9% per year, on average
- **2017-2018: 7.4%**
 - 4.4% average relative weight
 - 2.2% per capita volume
 - 1.2% payment update
 - -0.4% change in packaging drugs/devices
- No ASC margin; ASCs do not submit cost data



Summary of payment adequacy measures

Beneficiaries' access to care

- Beneficiaries served increased
- Volume per beneficiary increased
- Number of ASCs increased

Quality of care

- ASCQR measures improved
- Measures should be strengthened

ASCs' access to capital

- Number of ASCs increased
- Corporate entities obtained ASCs

Medicare payments, ASCs' costs

- Payments increased substantially
- ASCs do not submit cost data; should be able to do so

Positive

Positive

Positive

Positive



Discussion

- Questions about content and methods
- Chairman's draft recommendations
 - Update
 - Cost data reporting